Political-Economy of Conflicts and Institutions

ESNIE 2012

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 - Tunisia relatively smooth transition to more representative government
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 - Libya civil war and regime collapse
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- What are the relevant actors to analyze the problem?

Outline

- Information cascades literature
- 2 Cooptation vs repression literature
- The military as a separate actor
- Some research ideas

Traditional approaches: Elites vs non-elites

- some powerful individuals control the government, repress the masses, and extract rents
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No village has ever revolted merely because it was hungry (De Nardo, 1985: 17)

XIXth century Russian revolutionary journal Narodnya Volya (Peoples Will)

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 Alternative approach, revolutions are detrimental with some probability: Ellis and Fender 2010

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Ellis and Fender 2010

- Two states of the world: high and low destruction revolutions
- Agents receive individual signals on the true state of the world
- Sequentially and individually decide to rebel or not
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- To deter rebellion, franchise extension (wealth transfer)
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Findings: Revolution more likely to occur if

- revolution unlikely to be destructive
- the tax system is inefficient \Rightarrow more costly to deter rebellion
- higher inequality

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Information cascades literature: **limitations**

- The literature is only concerned with transition from dictatorship to democracy
- The elites are seen as a monolithic block
- It is assumed that large scale protests are sufficient to operate transition to democracy

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Information cascades literature: limitations

- The literature is only concerned with transition from dictatorship to democracy
- The elites are seen as a monolithic block
- It is assumed that large scale protests are sufficient to operate transition to democracy
- Revolutions are often followed by periods of civil unrest, even civil wars.

Information cascades literature: future research

- better understand the consequences of the new information technologies (Twitter, Blackberry,...)
 - helps overcoming coordination failures
 - if total replacement of previous technology, government can control the unique communication tool (Bohannon 2012)
- What are the factors sparking protests?
 - Education and absence of economic opportunities (Campante and Chor 2012)

2. Models of Cooptation vs Repression

First view: Elites vs Non-Elites

- Wintrobe (1998): Loyalty vs Repression
- Acemoglu and Robinson's (2005) theory (and their outsprings): extension of the franchise to overcome commitment problem
- Divide-and-Rule politics:
 - Acemoglu, Robinson and Verdier (2004)
 - Padro i Miguel (2007)
 - De Luca, Sekeris and Vargas (2011)

Second view: Elites vs Elites

- Bueno de Mesquita et al. (2003): Rights vs cooptation of 'politically relevant' players
- Egorov and Sonin (2011): Incentives to appoint incapable subordinates
- Debs (2007): The Big Shuffle
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Third view: Group conflicts

- Models of 'state capacity' of Besley and Persson (2008, 2010)
- Esteban, Morelli and Rohner (2012)

- Previous class of games assume that one's army is perfectly controlled
- ATV explicitly model the decisions of the military
- Principal-Agent model:
 - government (elites or civilian): Principal
 - agent: military
- Existing literature on Civilian-Military relationships focuses on consequences of such relationships on international relations (Feaver 2003, Adam and Sekeris 2011)
- ATV focus on how they shape institutions

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• Soldiers (military): \bar{x}

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 - Look for Markov Perfect Equilibria

The military as separate actors

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⇒ non-absorbing states:

- Elites control
- Transitional democracy (leading to either D or M)

The military as separate actors

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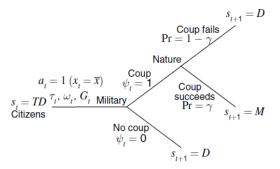
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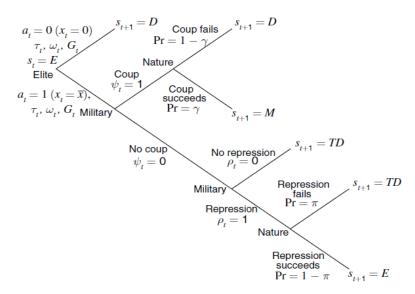
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- Coups succeed with probability γ
- ⇒ Transitional democracy drives the game to an absorbing state
 - Repression succeeds with probability $(1-\pi)$
- ⇒ Elite domination (non absorbing state) perpetuates only if
 - military present
 - do not attempt a coup
 - decide to repress the citizens
 - repression succeeds



Elite control



The military as separate actors

The Political Moral Hazard Problem

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- ⇒ "Efficiency wage"

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Analysis

- First solve the game for the absorbing states
- 2 Then solve the game for the only non-absorbing state

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Democracy

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 The military maximize their wages (i.e. they do not benefit from the public good)

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$$w^{TD} \left(\underbrace{\beta}_{+}, \underbrace{\gamma}_{+}, \underbrace{w^{M}_{+}}_{+}, \underbrace{u^{poor}(D)}_{-} \right)$$

It is shown that if this wage is feasible, then always attributed.

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 - More income inequality ⇒ lower payoffs under democracy ⇒ higher incentives for a coup

Two (non-dominated) strategies:

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Two (non-dominated) strategies:

- no army, rent extraction, and democratization
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 - rebellion-deterring army and low wage to the military conducive to coups is a strategy which is always dominated by the democratization strategy since:
 - democratization saves the coup-related efficiency losses (destruction) and foregone production) & the military wage
 - under the military rule, the taxation is higher than under democracy (because the median internalizes the consequences of taxing himself, while the military do not tax themselves)

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- Determination of the efficiency wage that secures
 - no coups
 - repression

$$V^{military}(E|repression) = V^{military}(E|coup)$$

 $\Rightarrow w^P = \beta \gamma w^M + \beta (1 - \gamma) u^{poor}(D)$
 $\Rightarrow w^P \left(\underbrace{\beta}_{\perp}, \underbrace{\gamma}_{\perp}, \underbrace{w^M}_{+}, \underbrace{u^{poor}(D)}_{+}\right)$

The military as separate actors

Noteworthy findings

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- If elites pay an efficiency wage, but repression fails, the wage the civilian government will have to pay (in subsequent stage) is even larger
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- If elites pay an efficiency wage, but repression fails, the wage the civilian government will have to pay (in subsequent stage) is even larger
 - Commitment problem: the forthcoming civilian government will dissolve the army with certainty
- Wigher income inequality most likely to favour oppressive regimes
 - The military are less willing to find themselves in a democracy ⇒ lower efficiency wage
 - Greed effect \Rightarrow the military are more attracted by a junta \Rightarrow higher efficiency wage
 - Under democracy the elites get dispossessed more ⇒ repression becomes more attractive

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- Assume an army is required because of external threat:
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 - credible commitment of necessitating an army in the future

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- Higher external threat in a transition to democracy ⇒ democratization more likely
 - credible commitment of necessitating an army in the future
- Democratic consolidation could be more likely with stronger military
 - A stronger military demands higher "efficiency wages" (under E)
 - If external threat is high, the citizens credibly commit to pay efficiency wages in the future
 - Stronger military have increased incentives not to wage a coup

Limitations of ATV

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- 1 Unidirectional vision of institutional evolution: From dictatorship to democracy
- Dichotomic variables
 - democracy, military regime, or elites' dictatorship
- Many exogenous and non-interelated variables:
 - exogenous probability of coup success
 - exogenous probability of repression success
 - exogenous threat (i.e. invasion by neighbour)

Follow-up of the AVT 2010

"Persistence of Civil Wars" AVT, 2011

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Actors

- Elites
- Non-Elites
 - Citizens
 - Military

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States of the world

- Democracy (no threat...)
- Military regime (no threat...)
- Civil War: when elites control the country, threat

AVT 2011

Elites (i.e. Civil War) choose the army size:

- low: some > 0 probability of civil war persisting, coup impossible
- intermediate: civil war stops, military can be 'reformed' in t+1
- high: civil war stops, military cannot be 'reformed'

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Incentives

- low army is a trade-off between not having a (costly) army in the future, and facing a higher probability of civil war persistence
- high army is a trade-off between higher military expenditures, and lower probability of coup

AVT 2011 - Findings

- **Small** army more likely under:
 - low probability of civil war persistence
- Intermediate army (and thus coups) more likely under:
 - high probability of civil war persistence with low army
 - high efficiency wage
- Intermediate army more likely under:
 - high probability of civil war persistence with low army
 - low efficiency wage

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- Civilian decides the size of the army given it increases power of government (continuous variable)
- Army can stage a coup
- Results:
 - If the government cannot commit on future wages to the military, the equilibrium army will be inefficiently low
 - Even if the government can commit, the first-best solution from the government's perspective (i.e. paying exit option to soldiers) is never implemented: too small army.

Adam and Sekeris, 2011: potential benefits of military and government being different actors

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- Typical model of (IR) conflicts using Contest Success Functions
- The military (privately) decides its fighting capacity
- the government decides whether or not to make use of the army
- imperfect (but almost perfect) communication between Government and Military
- No possibility of military coup (perfectly aligned incentives)

Interpretation of division of decisions

1. Presidents/Governments may not have perfect information about their (relative) military might

- Literature on civilian-military relations (Huntington, 1991; 1996, Desch, 1999; Feaver, 2003)
- Main messages conveyed:
 - separation of the 2 bodies
 - potential disagreements on success probability & cost of missions (Vietnam War)
 - intelligence not always relied upon (Saddam's alleged WMD Jervis, 2010)
 - could even have shirking of the military in pricipal-agent framework (Feaver, 2003)

Interpretation of division of decisions

2. Citizens/voters have imperfect knowledge of their country (relative) military might

- When governments are accountable (democracies)
- Stock of weapons, technology and army efficiency however, are **not** chosen by public, and are not public knowledge (secrecy for national security)!
- Public opinion affects policy (Page and Shapiro, 1983)
 - whether the public opinion is "unstructured" early literature
 - or if it is formed by rational judgment about foreign policy events
- Public opinion on foreign policy is formed on cues/observable information (Mueller, 1971; Nincic, 1997; Gelpi, 2010)

(benchmark) Model of Guns and Butter

Timing of the game:

- Players simultaneously choose their individual amounts of guns (g^i, g^j) , and of butter (x^i, x^j)
- Players simultaneously decide whether or not to attack their foe. If either or both attack, we have war, otherwise we have peace

Not arming is unstable

Utility of player i under war: $U^{iw} = p(g^i, g^j) C(x^i, x^j)$

A situation where no-one arms cannot be stable

With "common" assumptions on the contest success function, marginal utility of arming for player i:

$$\frac{\partial U^{iw}}{\partial g^{i}} = \underbrace{\frac{\partial p(g^{i}, g^{j})}{\partial g^{i}}}_{\lim_{g^{i} \to 0|g^{j} = 0} = \infty} C(r^{i} - g^{i}, r^{j}) - \underbrace{p(g^{i}, 0)}_{=1} \frac{\partial C(r^{i} - g^{i}, r^{j})}{\partial g^{i}} > 0$$

 \Rightarrow (0,0) is not stable, arms race logic

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 \Rightarrow (0,0) is not stable, arms race logic With very inefficient fighting/very efficient production technologies (0,0)is stable

War is inevitable

If contestants armed, war ensues

Utility of player i under war: $U^{iw} = p(g^i, g^j) C(x^i, x^j)$

Utility of player *i* under peace: $U^{ip} = \lambda^i C(x^i, x^j)$

ullet where λ^i defines the property rights which are not enforced Take any pair (x^{i*}, x^{j*}) ; if player i prefers peace:

$$p^*C\left(x^{i*},x^{j*}\right) < \lambda C\left(x^{i*},x^{j*}\right)$$

 \Rightarrow player j prefers going to war!

$$p^* < \lambda \Leftrightarrow (1 - p^*) > (1 - \lambda)$$

Proposition: When two centralized states interact in a "Guns and Butter" model, the status quo is always contested and war is the unique Nash equilibrium.

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 - Equilibrium exists
 - Equilibrium is unique
 - At equilibrium War

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 - Equilibrium is unique
 - At equilibrium War

How can peace emerge with non-centralized states? (i.e. when communication between Civilian and Military is imperfect)

This paper: hypotheses

Political-Economy of Conflicts and Institutions

This paper: hypotheses

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- breaking down of the decision-making process: Military (chooses guns) levels) and Civilian (chooses fight or concede)
- private information: Civilian does not observe Military's action
- imperfect (but almost perfect) communication between Military and the Civilian

Imperfect information hypothesis not sufficient

- If we keep the benchmark setting, nothing changes!
- For the decision-maker who expects to be "stronger", in expectation he's always better off by attacking:
 - 1 if opponent armed and planning to attack, own decision does not make a difference
 - 2 if opponent armed and not planning to attack, better to attack than not since $p > \lambda$
 - if opponent unarmed, always better attacking
 - \Rightarrow War is the unique outcome

Results

- If two countries with Civilian government interact: Peace is always a (Nash) equilibrium
- 2 If a Civilian government and a Military government interact: Peace can be a (Nash) equilibrium
- If two Military governments interact: Peace is never an equilibrium

Implications

- At equilibrium, arming levels are lower than with perfect information \Rightarrow efficiency gain
- Equilibrium with imperfect information Pareto dominates equilibrium with perfect information if endowments not too dissimilar

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Implications

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- Equilibrium with imperfect information Pareto dominates equilibrium with perfect information if endowments not too dissimilar
- military regimes have lower expected payoffs to Elites or Democracy

"orthogonal" research ideas

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Apply the same logic to

patent races (R&D and marketing departments)

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- legal contests (Lawyer and client)

"orthogonal" research ideas

Apply the same logic to

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- any other contest

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- The consequences can be:
 - internal: risk of military coups, strategic under- or over-sizing of armies
 - external: internal organization affects risk of international conflict
- First approach takes external threat exogenous
- Second approach takes internal organization exogenous
- \Rightarrow Integrating the two approaches?
 - under-sizing makes oneself a more attractive prey
 - over-sizing makes oneself a more offensive predator
 - the very size of the army is a function of the external threat

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 - Citizens are unable to depose leader if military intervenes
 - The military may find it easier to oppose the elites if supported by the citizens

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 - Citizens are unable to depose leader if military intervenes
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- Collective action inside the military:
 - strategic incentives of government of whom to assign in the army
 - consequences on risk of civil war (Libya vs Syria)

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- U.S. army is by far the strongest in the world, yet military officers do not get paid their discounted expected payoff of a military coup (Major General with +10 years of experience \$115,000, PhD in Finance first job \$250,000)
- When do Citizens <u>organize</u> themselves to overcome collective action problem (emergence of 'terrorist organizations)? What is the impact on the evolution of the country's institutions? And how is the policy influenced in anticipation?
- What is the socially optimal degree of independence of the army from the government?

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- Strategies of demonizing neighbours to justify the maintainance of an over-sized army:
 - military rent-seeking
 - better capacity to cope with potential uprisings